1 2	DEPARTMENT OF	OF WASHINGTON FINANCIAL INSTITUTIONS ITIES DIVISION	
2	SECON	THES DIVISION	
3	IN THE MATTER OF DETERMINING Whether there has been a violation of the	Order No. S-21-3122-22-SC01	
4	Securities Act of Washington by:	STATEMENT OF CHARGES AND NOTICE OF INTENT TO ENTER ORDER TO CEASE AND	
5	Thomas Madden,	DESIST, TO IMPOSE A FINE, AND TO CHARGE COSTS	
6	Respondent.		
7	THE STATE OF WASHINGTON TO:	Thomas P. Madden	
8			
9	STATEME	ENT OF CHARGES	
10	Please take notice that the Securities Adr	ninistrator of the state of Washington has reason to believe	
11	that Respondent Thomas Madden has violat	ed the Securities Act of Washington. The Securities	
12	Administrator believes these violations justify the entry of an order against Respondent Thomas Madden to		
13	cease and desist from such violations, to impose	a fine, and to charge costs pursuant to RCW 21.20.390 and	

cease and desist from such violations, to impose a fine, and to charge costs pursuant to RCW 21.20.390 and

RCW 21.20.395. The Securities Administrator finds as follows:

## **TENTATIVE FINDINGS OF FACT**

## Respondent

1. Thomas Madden (Madden) is a resident of Utah. Madden previously resided in the state of Washington.

## Nature of the Conduct

Prior DFI Enforcement Action and Consent Order

2. On May 23, 2016, the Securities Division issued a Statement of Charges and Notice of Intent to Enter Order to Cease and Desist, to Impose Fines, and to Charge Costs (Order No. S-14-1463-15-SC01) against Madden for alleged violations of the Securities Act of Washington. On October 18, 2016, Madden

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entered into a Consent Order with the Securities Division. As part of the Consent Order, Madden paid a fine of \$4,000 and \$8,000 in investigative costs. Madden also agreed to cease and desist from violating RCW 21.20.010, the anti-fraud section of the Securities Act of Washington.

3. Beginning in 2017, Madden offered and sold stock to Washington investors in violation of his 2016 Consent Order with the Securities Division. Madden initially sold shares of Vivos Therapeutics, Inc. (previously known as Vivos BioTechnologies, Inc.) ("Vivos"), a private company that he owned shares in.

4. Madden sent emails to investors with offering documents and other information regarding Vivos. Madden sent an email to at least one investor and attached a document that he described as a "pitch deck." Madden created a sense of urgency regarding the investment opportunity by claiming that a prior \$3 million offering was oversubscribed and that Vivos "opened another \$500,000 to accommodate certain folks who came in late." Madden further stated: "We have an IPO slated for late Q1 of 2018."

5. Madden executed stock purchase agreements with multiple Washington investors and sold shares of Vivos at various prices, including \$0.40 per share and \$0.50 per share. Madden failed to disclose that he sold shares at arbitrary prices that did not reflect the underlying value of the security. The stock purchase agreements represented that Madden owned 300,000 shares of Class A common stock in Vivos. The stock purchase agreements indicated that Madden was selling his own shares and that none of the proceeds would be transferred to Vivos.

6. In 2017, Madden sold Vivos stock to multiple Washington residents. In May 2017, Madden sold 20,000 shares of Vivos to a resident of Sumner, Washington. The investor had known Madden for years and considered him a friend. Madden offered multiple investment opportunities to the investor and represented that investor would double or triple his money with the investments. A few months later, Madden wrote a \$5,000 personal check to the investor that was returned for insufficient funds. In July

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2017, Madden sold 7,500 shares of Vivos to a resident of Federal Way, Washington for \$3,000. In August 2017, Madden sold 6,000 shares of Vivos to a resident of Fife, Washington for \$3,000.

7. By 2018, Madden began selling shares of Blockchain Industries, Inc. to Washington investors. The company was a penny stock that was publicly traded under the symbol BCII. The company later changed its name to BCII Enterprises, Inc. According to the OTC Markets website, BCII Enterprises, Inc. is currently a shell company with limited operations. Madden provided investors with stock purchase agreements that indicated he owned 200,000 shares of Class A common stock in Blockchain Industries, Inc. and that he was selling his personal shares. In February 2018, Madden sold shares of BCII to a resident of Auburn, Washington that he met at the Muckleshoot Casino. Madden provided the Auburn investor with a stock purchase agreement for the sale of 2,500 shares of Blockchain Industries, Inc. for \$5,000. Madden also executed a stock purchase agreement with the Sumner investor (described above) for the sale of 5,000 shares of Blockchain Industries, Inc. for \$25,000.

8. On or about December 15, 2020, Vivos conducted an initial public offering (IPO) and began trading on the NASDAQ under the symbol VVOS. On December 29, 2020, the Fife investor contacted Madden and asked him to repay her \$3,000 investment because she was unemployed and living in a trailer. Madden told the investor that Vivos never went public and agreed to pay back her investment funds. Madden sent \$2,500 to the investor using MoneyGram. In January 2021, the investor filed a complaint regarding Madden with the Securities Division. The investor also contacted Madden, who sent an additional \$750 to the investor.

9. Transfer agent records for Vivos and BCII Enterprises, Inc. (formerly known as Blockchain Industries, Inc.) do not show that any stock was transferred from Madden to the Washington investors described above. 22

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STATEMENT OF CHARGES

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10. In connection with the offer and sale of securities, Madden failed to disclose material facts to investors, including the fact that he was the subject of a Statement of Charges by the Securities Division in 2016 for alleged securities violations. Madden also failed to disclose to investors that he entered into a Consent Order with the Securities Division in 2016 and agreed to cease and desist from violating the Securities Act of Washington.

### Arizona Enforcement Action

11. In March 2018, the Arizona Corporation Commission issued a Notice of Opportunity for Hearing Regarding Proposed Order to Cease and Desist, Order for Restitution, Order for Administrative Penalties, and Order for Other Affirmative Action against Madden. In March 2019, the Arizona Corporation Commission issued an Order to Cease and Desist against Madden and ordered him to pay approximately \$3.2 million in restitution to 79 investors and a \$75,000 administrative penalty.

#### Failure to Comply with Subpoena

12. In May 2022, the Securities Division sent a letter to Madden and directed him to produce documents relating to his offer and sale of securities in Washington. Through his attorney, Madden made multiple requests for extensions and did not produce any records. In September 2022, the Securities Division issued a subpoena to Madden. Madden failed to comply with the subpoena and did not produce any records to the Securities Division.

Based upon the above Tentative Findings of Fact, the following Conclusions of Law are made:

#### **CONCLUSIONS OF LAW**

1. The offer and/or sale of the stock described above constitutes the offer and/or sale of a security as defined in RCW 21.20.005(14) and (17).

STATEMENT OF CHARGES

- 2. Thomas Madden violated RCW 21.20.010 by making untrue statements of material fact or omitting to state material facts necessary to make the statements made, in light of the circumstances in which they were made, not misleading.
  - 3. Thomas Madden violated an administrative order issued under RCW 21.20.390.

## NOTICE OF INTENT TO ORDER THE RESPONDENT TO CEASE AND DESIST

Pursuant to RCW 21.20.390, and based upon the Tentative Findings of Fact and Conclusions of Law, the Securities Administrator intends to order Respondent Thomas Madden and his agents and employees, to permanently cease and desist from violating RCW 21.20.010.

# NOTICE OF INTENT TO IMPOSE A FINE

Pursuant to RCW 21.20.395, and based upon the Tentative Findings of Fact and Conclusions of Law, the Securities Administrator intends to order that Respondent Thomas Madden shall be liable for and shall pay a fine of \$10,000.

## NOTICE OF INTENT TO CHARGE COSTS

Pursuant to RCW 21.20.390, and based upon the Tentative Findings of Fact and Conclusions of Law, the Securities Administrator intends to order that Respondent Thomas Madden shall be liable for and for and shall pay the costs, fees, and other expenses incurred in the administrative investigation and hearing of this matter, in an amount not less than \$2,500.

## **AUTHORITY AND PROCEDURE**

This Statement of Charges is entered pursuant to the provisions of Chapter 21.20 RCW and is subject to the provisions of Chapter 34.05 RCW. Respondent Thomas Madden may make a written request for a hearing as set forth in the Notice of Opportunity for Hearing accompanying this Order. If a respondent does not make a hearing request in the time allowed, the Securities Administrator intends to adopt the above

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Tentative Findings of Fact and Conclusions of Law as final and to enter a permanent order to cease and desist as to that respondent, to impose any fines sought against that respondent, and to charge any costs sought against that respondent.

SIGNED and ENTERED this 3rd day of January, 2023.



/s/ William M. Beatty Securities Administrator

Approved by	y:
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/s/ Brian Guerard Chief of Enforcement Presented by:

/s/

Robert Kondrat Financial Legal Examiner

STATEMENT OF CHARGES

DEPARTMENT OF FINANCIAL INSTITUTIONS Securities Division PO Box 9033 Olympia, WA 98507-9033 360-902-8760