### STATE OF WASHINGTON DEPARTMENT OF FINANCIAL INSTITUTIONS SECURITIES DIVISION

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IN THE MATTER OF DETERMINING whether there has been a violation of the Securities Act of Washington by:

Michael Dennis Jackson,

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Order No. S-17-2329-20-CO01 CONSENT ORDER

Respondent.

# INTRODUCTION

On March 13, 2020, the Securities Administrator of the Securities Division of the Department of Financial Institutions ("Securities Division") issued Statement of Charges and Notice of Intent to Enter Order to Cease and Desist, to Deny Future Registrations, to Impose a Fine, and to Charge Costs ("Statement of Charges"), Order number S-17-2329-20-SC01, against Respondent Michael Dennis Jackson. Pursuant to the Securities Act of Washington, Chapter 21.20 RCW, the Securities Division and Respondent do hereby enter into this Consent Order in settlement of the matters set forth in the Statement of Charges and as alleged below. Respondent Michael Dennis Jackson neither admits nor denies the Findings of Fact and Conclusions of Law as stated below.

### FINDINGS OF FACT

### Respondent

1. Michael Dennis Jackson (Jackson) is a resident of University Place, Washington. From January 23, 2009 to October 13, 2017, Jackson was dually registered with the Washington State Securities Division as an investment adviser representative at Securities America Advisors, Inc. and a securities salesperson at Securities America, Inc. On October 13, 2017, Jackson was terminated by both firms for the actions described below. Jackson was previously registered with the Division as an investment adviser representative at Brecek & Young Advisors, Inc. from May 13, 2004 to January 23, 2009. He was registered as a securities salesperson CONSENT ORDER 1 DEPARTMENT OF FINANCIAL INSTITUTIONS

at Nationwide Investment Services Corporation, Donahue Securities, Inc., and then Brecek & Young Advisors, Inc. from August 26, 1996 to January 23, 2009. Jackson's Central Registration Depository (CRD) number is 2784958.

#### Nature of the Conduct

#### Overview

2. In July 2016, Jackson advised a client to open a new brokerage account at a broker-dealer unrelated to the broker-dealer that Jackson was registered with, and to transfer funds to the new account. Jackson did not disclose the client's new account to his firm. Jackson then engaged in a speculative trading strategy and excessive trading in the client's account, resulting in the loss of the client's funds.

#### Conduct

3. In mid-July 2016, one of Jackson's clients contacted him regarding an advisory account that Jackson managed for the client. The client was upset because the account had realized a loss of about \$95,000 in January 2016, and the value of the account was continuing to decline.

4. On July 24, 2017, Jackson met with the client to discuss the loss of value in the account. Jackson told the client that a fix for her recent losses would be to transfer \$10,000 from her advisory account at Securities America, Inc. to an account at TD Ameritrade. TD Ameritrade, Inc. is a broker-dealer that is unaffiliated with Securities America, Inc. or Securities America Advisors, Inc. Jackson told the client that transferring the \$10,000 would allow Jackson to use credit spread options to build value in the account and offset some of the losses in the client's advisory account.

5. The client took Jackson's advice, and Jackson helped the client set-up an account at TD Ameritrade. He also helped the client transfer \$10,000 to the new account.

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6. Jackson did not notify his firm that he advised his client to transfer funds to an account at TD Ameritrade, or that Jackson would be managing funds at an account away from the firm. Jackson did not notify his firm because he thought his firm would not allow the transfer.

7. Over about seven months, Jackson placed dozens of trades in the client's account at TD Ameritrade. Jackson accessed the client's account using the username and password assigned to his client. Jackson did not contact the client before making any of the trades, even though he did not obtain written permission from the client to exercise discretion in her account.

8. Jackson engaged in an unsuitable, speculative strategy in the client's account at TD Ameritrade. Jackson's strategy was to buy and sell options based on predictions of whether a market or security was going to increase or decrease in value. When Jackson first began trading in the TD Ameritrade account, he traded credit spreads, which have a finite profit or loss. After about two months of trading, the value of the account began to decrease. As a result, Jackson began trading open-ended put and call options because of their increased profit potential. These options are riskier than credit spreads because the increased profit potential comes with a substantially increased potential for loss.

9. Jackson's client had a moderate risk tolerance: she wanted her funds to grow without taking any big risks. Jackson did not have the client complete suitability paperwork for the TD Ameritrade account. However, in the client's account documents at Securities America, Inc., Jackson listed the client's risk tolerance as aggressive so that Jackson could invest about 5% or 10% of the client's funds in an aggressive strategy. The speculative options strategy that Jackson used in the client's TD Ameritrade account was unsuitable for the client's moderate to aggressive risk tolerance.

10. Jackson engaged in excessive trading in the client's TD Ameritrade account. Over the seven months that Jackson traded in the account, Jackson used his discretion to make about 80 trades, which had costs totaling \$1716.19. Jackson would have had to earn a rate of return of more than 17% in the account just

CONSENT ORDER

to cover the costs of trading. These comparably high costs indicate that Jackson's trading was excessive in frequency in relation to the size of the TD Ameritrade account.

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11. By May 2017, Jackson's trading in the client's account had resulted in a loss of almost all of the funds in the account. A balance of \$2.17 remained. Jackson's client filed a complaint with the firm stating that Jackson had mismanaged her accounts. After investigation, Jackson's employment was terminated.

12. On December 17, 2018, Jackson entered into a letter of Acceptance, Waiver, and Consent (AWC) with the Financial Industry Regulatory Authority (FINRA) for the actions described above. In the AWC, Jackson agreed to a suspension from association with any member of FINRA in any capacity for a period of 6 months, and a fine of \$10,000.

Based upon the above Findings of Fact, the following Conclusions of Law are made:

## CONCLUSIONS OF LAW

1. Michael Dennis Jackson violated RCW 21.20.035 by, as set forth in the Tentative Findings of Fact, engaging in excessive trading in a client's account. Such conduct is grounds for the denial of any future investment adviser, investment adviser representative, securities salesperson, or broker-dealer registration applications by Jackson pursuant to RCW 21.20.110(1)(b).

2. Michael Dennis Jackson violated RCW 21.20.020(1)(c) by, as set forth in the Tentative Findings of Fact, engaging in dishonest or unethical practices as defined by WAC 460-24A-220(1)-(3) when Jackson recommended an unsuitable, speculative trading strategy to a client, exercised discretion in a client's account without written authority to do so, and induced trading in a client's account that was excessive in relation to the account's size. Such conduct is grounds for the denial of any future investment adviser, investment adviser representative, securities salesperson, or broker-dealer registration applications by Jackson pursuant to RCW 21.20.110(1)(b) and RCW 21.20.110(1)(g).

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Michael Dennis Jackson violated RCW 21.20.020(1)(c) by, as set forth in the Tentative Findings of Fact, 1 engaging in dishonest or unethical practices as defined by WAC 460-24A-220 when Jackson intentionally 2 failed to disclose to his firm that he was managing funds in an account away from the firm, and when Jackson 3 accessed an investment account using a username and password that was not assigned to him. Such conduct 4 is grounds for the denial of any future investment adviser, investment adviser representative, securities 5 salesperson, or broker-dealer registration applications by Jackson pursuant to RCW 21.20.110(1)(b) and RCW б 7 21.20.110(1)(g).

#### **CONSENT ORDER**

Based upon the foregoing and finding it in the public interest:

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IT IS AGREED AND ORDERED that Respondent Michael Dennis Jackson, and his agents and employees, shall cease and desist from violating RCW 21.20.035 and RCW 21.20.020.

IT IS FURTHER ORDERED that Respondent Michael Dennis Jackson shall not make application for, 12 and the Securities Administrator will not grant, any investment adviser, investment adviser representative, 13 securities salesperson, or broker-dealer registration applications filed by Michael Dennis Jackson for a period 14 of three years, which begins retroactively two years from the date of this Consent Order. 15

IT IS FURTHER AGREED AND ORDERED that, in lieu of a fine, Respondent Michael Dennis 16 Jackson shall pay \$10,000 in restitution to the client on or before the entry of this Consent Order. 17

IT IS FURTHER AGREED AND ORDERED that Respondent Michael Dennis Jackson shall be liable 18 for and shall pay investigative costs of \$2,500 on or before entry of this Consent Order. 19

IT IS FURTHER AGREED that the Securities Division has jurisdiction to enter this Consent Order.

IT IS FURTHER AGREED that Respondent Michael Dennis Jackson enters into this Consent Order 21 22 freely and voluntarily and with a full understanding of its terms and significance.

IT IS FURTHER AGREED that in consideration of the foregoing, Respondent Michael Dennis 23 Jackson waives his right to a hearing and to judicial review of this matter pursuant to RCW 21.20.440 and 24 Chapter 34.05 RCW. 25 CONSENT ORDER

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2	WILLFUL VIOLATION OF TH	HS ORDER IS A CRIMINAL OFFENSE.
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4	Signed this <u>5<sup>th</sup></u> day of <u>June</u>	2020.
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6	Signed by:	
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8	<u>/s/</u> Michael Dennis Jackson	
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10	SIGNED and ENTERED this <u>22nd</u>	day of 2020.
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12		Milling Seats
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14 15		William M. Beatty Securities Administrator
16	Approved by:	Presented by:
17		ANIA
18	An Elm	Ann
19		
20	Suzanne Sarason Chief of Enforcement	Holly Mack-Kretzler Financial Legal Examiner
21	Reviewed by:	
22		
23	Fin Dund	
24	Brian Guerard Financial Legal Examiner Supervisor	
25	CONSENT ORDER	6 DEPARTMENT OF FINANCIAL INSTITUTIONS
		6 DEPARTMENT OF FINANCIAL INSTITUTION Securities Division PO Box 903: Olympia WA 98507-903:
		360-902-8760