STATE OF WASHINGTON DEPARTMENT OF FINANCIAL INSTITUTIONS SECURITIES DIVISION

IN THE MATTER OF DETERMINING
Whether there has been a violation of the

Whether there has been a violation of the

Securities Act of Washington by:

James Parker Billington;

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Forte' Investment Advisors LLC;

Respondents

Order No.: S-17-2216-18-CO01

CONSENT ORDER

INTRODUCTION

Pursuant to the Securities Act of Washington, RCW 21.20, the Securities Division of the Department of Financial Institutions ("Securities Division") and Respondents James Parker Billington and Forte' Investment Advisors LLC, do hereby enter into this Consent Order in settlement of the matters alleged herein. Respondents James Parker Billington and Forte' Investment Advisors, neither admit nor deny the Findings of Fact and Conclusions of Law as stated below.

FINDINGS OF FACT

Respondents

- 1. James Parker Billington ("Billington") resides in Vancouver, Washington. Billington has been licensed in Washington State as an investment adviser representative of Forte Investment Advisors LLC since February 2010. Billington was previously licensed as a securities salesperson with Woodbury Financial Services, Inc. from December 2000 until September 2002. Billington has a Central Registration Depository ("CRD") number of 2428951.
- 2. Forte' Investment Advisors LLC ("Forte") is a Washington entity formed in February 2010 with its principal place of business in Vancouver, Washington. Forte has been licensed as an investment

adviser in Washington State since March 2010. Billington is the managing member, control person, and sole investment adviser representative of Forte. Forte has a CRD number of 152981.

Nature of the Conduct

Overview

- 3. Billington, for compensation, sold investments on behalf of three companies: Bean Logik LLC, Mixcentric Brands Inc., and Pension Income LLC. Billington failed to disclose to investors, some of whom were his investment advisory clients with Forte, commissions he earned for the sale of these investments. Billington also failed to disclose to investors that he had prior regulatory actions against him related to the sale of unregistered securities.
- 4. Forte and Billington failed to update or made false regulatory filings with the Securities Division regarding Billington's outside business activities as a securities salesperson and his past regulatory enforcement actions.
- 5. This enforcement action is the Securities Division's third action against Billington involving the sale of private securities. In addition to the Securities Division's actions, at least two other securities regulatory bodies have taken enforcement action against Billington related to the sale of private securities.

Past Regulatory Actions

6. On August 22, 2002 the Division of Finance and Corporate Securities Section of the Oregon Department of Consumer and Business Services ("Oregon Securities") entered into a Consent Order (OR Order) with Billington. In the OR Order, Oregon found Billington sold unregistered securities in the form of ownership interests in a company called Epitome, LLC ("Epitome") and made material misrepresentations in the sales of the interests. Oregon ordered Billington to cease and desist from selling unregistered securities, acting as an unregistered securities salesperson, and violating any provisions of Oregon securities laws.

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Oregon also ordered that Billington be denied the use of any securities licensing or registration exemptions in Oregon securities laws.

- 7. On October 7, 2002 the Securities Division entered a Final Order ("2002 DFI Order") against Billington. In the Final Order the Securities Division found that Billington sold unregistered securities in the form of interests in Epitome, acted as an unregistered securities salesperson, and made untrue statements of material fact or omitted to state material facts in connection with the sale of securities. The Securities Division ordered Billington to cease and desist from violations of the securities registration, securities salesperson registration, and anti-fraud sections of the Securities Act of Washington.
- 8. On June 28, 2004 the National Association of Securities Dealers ("NASD"), a self-regulatory organization for brokerage firms, entered a Decision & Order of Offer of Settlement ("NASD Settlement") against Billington.¹ The NASD Settlement resolved allegations by the NASD that Billington engaged in private securities transactions without approval from his registered broker-dealer. While not admitting or denying the allegations, Billington agreed to pay a fine of \$10,000 and to a suspension from association with any NASD member for nine months.
- 9. On May 27, 2016 the Securities Division entered into a Consent Order ("2016 DFI Order") with Billington. The 2016 DFI Order resolved allegations by the Securities Division that Billington engaged in the sale of unregistered securities, acted as an unregistered securities salesperson, and made untrue statements of material fact or omitted to state material facts in connection with the sale of life settlements for Life Partners, Inc. Without admitting or denying the allegations, Billington agreed to cease and desist from violating the securities registration, securities salesperson registration, and anti-fraud sections of the Securities Act of Washington.

¹ The NASD was succeeded as a self-regulatory organization for brokerage firms by the Financial Industry Regulatory Authority, Inc. ("FINRA") in 2007.

New Securities Violations by Billington

- 10. In addition to the private placements sold in the above-referenced past regulatory actions, between 2008 and 2015, Billington sold private placements related to three additional companies: Bean Logik LLC, Mixcentric Brands Inc., and Pension Income LLC.
- 11. At least one of the offerings was unregistered. Billington failed to disclose his compensation and past regulatory actions with each of the offerings. Billington sold these investments to some investors who had little to no prior experience with investments in private placements.

Bean Logik, Inc.

- 12. Bean Logik LLC ("Bean Logik") is a Washington entity formed in November 2006 with its principal place of business located in Vancouver, Washington. Bean Logik sells a brewing system for cold brew coffee, as well as other cold brew coffee related products. Bean Logik's manager is Robert Neace ("Neace"). Neace was also subject to regulatory actions by the Securities Division and Oregon Securities for his role with Epitome.
- 13. From 2008 through 2015, Billington acted as a finder for Bean Logik, introducing people to the company for purposes of soliciting them to purchase membership units. Billington introduced at least 20 individuals, including approximately 10 Washington investors, who purchased membership interests in Bean Logik, raising approximately \$820,000. Bean Logik compensated Billington for acting as a finder in at least one of the transactions, transferring him membership units in the company.
- 14. Billington generally told Bean Logik investors that their funds would be used to manufacture a cold brew coffee maker. Billington told at least one investor that the product would be a "sure seller" and that the investor could get a return on her investment in five years. Billington failed to provide the basis and assumptions for these projections. Billington failed to disclose to at least one investor his compensation for

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acting as a finder for Bean Logik. Billington did not disclose the OR Order, 2002 DFI Order, or the NASD Settlement to Bean Logik investors.

15. To date, none of the Bean Logik investors Billington solicited have received a return on their investment.

Mixcentric Brands, Inc.

- 16. Mixcentric Brands Inc. ("Mixie") is a Washington entity formed in July 2011 with its principal place of business located in Vancouver, Washington. Mixie sells a baby bottle that can separately store baby formula from water but, when needed, can be mixed with the push of a button.
- 17. In 2013 and 2014, Billington acted as a finder for Mixie, introducing people to the company for purposes of soliciting them to purchase membership interests. Billington introduced approximately 28 individuals, including approximately six Washington investors, who purchased membership interests in Mixie, raising at least \$1.7 million. Mixie compensated Billington for acting as a finder with a 10% commission on the amounts he brought in. Mixie paid Billington 5% of the commission in cash and 5% in membership units in the company.
- 18. Billington generally told investors that Mixie would be the next big thing in the baby market. Billington offered some investors projections on possible returns on their investment and the timing of such returns. Billington suggested potential returns on investment ranging from two times the investment to as much as 10 to 20 times the investment. Billington told some investors that Mixie targeted being bought out by a larger competitor corporation. Billington told multiple investors that they could cash out of their investment within five years. He told at least one investor that they could cash out within two years of the investment. Billington failed to provide the basis and assumptions for these projections. Billington failed to disclose his compensation for acting as a finder for Mixie. Billington also did not disclose the OR Order, 2002 DFI Order, or the NASD Settlement to Mixie investors.

19. To date, none of the Mixie investors Billington solicited have received a return on their investment.

Pension Income LLC

- 20. Pension Income LLC ("Pension Income") is a California entity formed in September 2011 with its principal place of business located in Huntington Beach, California. Pension Income offered pension "advances" or loans to individuals with pensions ("Pensioners"). Pension Income provided the loans in exchange for all or a portion of the Pensioner's future pension payments. Pension Income sold these future pension payment streams, which it called cash flow assets, at a discount to investors ("Purchasers") in order to fund the loans to the Pensioners.
- 21. Pension Income documented the sale of the cash flow assets to Purchasers through a series of documents ("Cash Flow Agreements"). In the Cash Flow Agreements, Pension Income documented the expected monthly payments from the Pensioner to the Purchaser, the aggregate amount of the expected payments, and the discounted purchase price for the expected payment stream. Pension Income generally structured the Cash Flow Agreements to result in a return on investment to the Purchaser of six percent. Pension Income guaranteed the principal amount that the Purchaser paid for the Cash Flow Agreements.
- 22. While Pension Income structured the Cash Flow Agreements to appear to be an agreement between the Pensioner and the Purchaser, Pension Income facilitated all facets of the transactions. Pension Income provided details on the Pensioners to the Purchasers through its network of salespersons, typically investment advisers. Pension Income collected the funds from the Purchaser, withdrew its fees and the fees to its salespersons, and then distributed the funds to the Pensioner. Similarly, Pension Income collected the monthly pension payments from the Pensioners to distribute to the Purchasers.

- 23. In November 2011 Billington entered into an independent agent agreement with Pension Income in which Pension Income agreed to pay Billington a commission of 9% of the purchase amount from a Purchaser. From 2011 to 2014, Billington solicited Purchasers for Pension Income.
- 24. Billington sold Pension Income Cash Flow Agreements to at least six Washington residents, raising at least \$918,000 from Washington investors for Pension Income. Pension Income agreed to pay Billington a nine percent commission on the amounts he raised, meaning that Pension Income promised to pay Billington at least \$82,000 in commissions for the Washington investors.
- 25. Billington told investors that Pension Income was a sound investment. Billington failed to disclose to investors his compensation for selling Pension Income Cash Flow Agreements. Billington also failed to disclose the OR Order, 2002 DFI Order, or the NASD Settlement to Pension Income investors.
- 26. On August 20, 2015 the Consumer Financial Protection Bureau ("CFPB") and Anthony Albanese, the Acting Superintendent of Financial Services of the State of New York ("NY") filed a complaint against Pension Income and related individuals and entities for violations of the Consumer Protection Act and New York Banking and Financial Services Laws. The CFPB and NY alleged that Pension Income deceived consumers about the costs and risks of pension advance loans. On January 8, 2016 the District Court appointed a receiver for Pension Income to conduct an accounting of it and related entities. As of May 2018, the receiver was still collecting and distributing funds related to Pension Income.

False Form ADV Filings

27. Form ADV is a uniform disclosure form used by investment advisers to register with the Securities and Exchange Commission and state securities authorities. An investment adviser provides information about its business, ownership, clients, and affiliations in the Form ADV. Form ADV also requires the investment adviser to answer certain disclosure questions. Forte filed an initial Form ADV in February 2010 and 17 amendments to Form ADV from 2010 to May 2018.

 2 Item 11 instructions define advisory affiliate to include control persons for the adviser.

28. Item 11D(1) of Form ADV asks whether any state regulatory agency has ever found any advisory affiliate² to have made a false statement or omission. Item 11D(2) asks whether any state regulatory agency has ever found any advisory affiliate to have been involved in a violation of investment-related regulations or statutes. A 'Yes' answer to either question requires the adviser to provide details of the regulatory action.

29. Forte falsely answered 'No' to Items 11D(1) and 11D(2) in all 18 Form ADV filings it made. The OR Order and the 2002 DFI Order required Forte to answer 'Yes' to both questions and provide a description of each action in every filing. The 2016 DFI Order required Forte to answer 'Yes' for each Form ADV filing it made after the order was entered in May 2016.

30. Item 11D(5) asks whether any state regulatory agency has ever restricted an advisory affiliate's activity. A 'Yes' answer requires the adviser to provide details of the state regulatory action. Forte falsely answered 'No' to Item 11D(5) in four filings made after 2015. The 2002 DFI Order suspended Billington for 30 days and the OR Order denied Billington the use of any securities licensing or registrations exemptions in Oregon securities laws. In 14 filings from 2010 to 2015, Forte correctly answered 'Yes' to Item 11D(5), but only disclosed the 2002 DFI Order. Forte never disclosed the OR Order against Billington in any ADV Filing.

31. Item 11E(2) of Form ADV asks whether any self-regulatory organization has ever found an advisory affiliate in violation of rules of the self-regulatory organization. Item 11E(4) asks whether any self-regulatory organization has ever suspended an advisory affiliate. Forte Falsely answered 'No' to Item 11E(2) in all 18 of its Form ADV filings. The 2004 NASD Settlement included violations by Billington of NASD rules. Forte also falsely answered 'No' to Item 11E(4) in four ADV filings made after 2015. The NASD Settlement included a suspension for Billington.

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32. Part 2A of Form ADV is a brochure filed with the Division and provided to advisory clients. Item 11 of Part 2A asks the advisor to describe any investment recommendations involving material financial interest and conflict of interest. In six brochures filed with the Division, Forte falsely represented that it did not recommend to clients securities in which it had a material financial interest. Billlington sold at least four securities to clients (Bean Logik membership units, Mixie membership units, Pension Income cash flow agreements, and Life Partner's life settlements) in which he had a material financial interest.

False Form U4 Filings

- 33. Form U4 is a uniform application that individuals must complete in order to register as securities salespersons or investment adviser representatives. Form U4 contains history and background information of applicants, including a history of any regulatory actions.
- 34. Item 14D(1) of Form ADV asks if any state regulatory agency has ever (a) found the registrant to have made a false statement or omission, (b) found the registrant to have been involved in a violation of investment-related regulations or statutes, (d) entered an order against the registrant in connection with an investment-related activity, and (e) ever suspended the registrant's license or restricted activities. A 'Yes' answer requires the registrant to provide a description of the regulatory action.
- 35. Billington falsely answered 'No' to 14D(1)(a), (b), and (d) in his February 2010 Form U4 Filing. The 2002 OR Order and 2002 DFI Order required Billington to answer 'Yes' to each question. Billington correctly answered 'Yes' to 14D(1)(e), but only disclosed the 2002 DFI Order and did not disclose the OR Order which restricted his ability to use Oregon registration exemptions.
- 36. Item 14D(2)(b) asks if the registrant has been subject to any final order of a state securities commission that constitutes a final order based on violations of any laws that prohibit fraudulent, manipulative, or deceptive conduct.

37. Billington falsely answered 'No' to 14D(2)(b) in his February 2010 Form U4 Filing. The OR Order and the 2002 DFI Order both constituted final orders based on violations of laws that prohibited fraud, manipulative, or deceptive conduct.

Failure to Update Form U4

- 38. Under WAC 460-24A-205, investment advisers and investment adviser representatives have a continuing obligation to update the information required by Form ADV and Form U4 as changes occur. Investment adviser representatives must promptly file any amendments to Form U4. An amendment is considered promptly filed if it is filed within 30 days of the event that requires the filing of the amendment.
- 39. Billington has not filed any amendments to his Form U4 since his initial registration as an investment adviser representative of Forte in 2010. Billington should have filed multiple amendments to his Form U4 after 2010 to disclose his outside business activities and regulatory actions against him.
- 40. Billington failed to update his Form U4 and modify his answers to Item 14D(1) and (2) to reflect a state regulatory action, the 2016 DFI Order, after it was entered in May 2016.
- 41. Item 13 of Form U4 asks the registrant whether he or she is engaged in any other business activity and, if so, to describe the business activity. Billington answered 'Yes' to Item 13 of his Form U4 in 2010 and described his insurance services business. However, Billington failed to amend his U4 to describe his outside business activities as a securities salesperson for Bean Logik, Mixie, and Pension Income.

Registration Status

42. Billington is not currently registered as a securities salesperson or broker-dealer in the state of Washington and has not previously been so registered.

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Based upon the above Tentative Findings of Fact, the following Conclusions of Law are made:

CONCLUSIONS OF LAW

- 1. The offer and/or sale of the Bean Logik membership units, Mixie membership units, and Pension Income Cash Flow Agreements described above constitute the offer and/or sale of a security as defined in RCW 21.20.005(14) and (17).
- 2. James Parker Billington has violated RCW 21.20.140, because, as set forth in the Findings of Fact, Respondents offered and/or sold securities for which no registration is on file with the Securities Administrator.
- 3. James Parker Billington has violated RCW 21.20.040 by offering and/or selling said securities while not being registered as a securities salesperson or broker-dealer in the state of Washington.
- 4. James Parker Billington has violated RCW 21.20.010, because, as set forth in the Tentative Findings of Fact, Respondents made untrue statements of material fact or omitted to state material facts necessary to make the statements made, in light of the circumstances in which they were made, not misleading.
- 5. Pursuant to RCW 21.20.450 and WAC 460-24A-047, the Form U4 James Parker Billington filed and the Form ADV Filings that James Parker Billington made on behalf of Forte' Investment Advisors LLC constitute filings with the director for purposes of RCW 21.20.350.
- 6. James Parker Billington and Forte' Investment Advisors LLC have each willfully violated RCW 21.20.350 by making Form ADV and Form U4 filings that were materially false or misleading.
- 7. James Parker Billington violated WAC 460-24A-205 because he failed to promptly file amendments to his Form U4 to reflect a regulatory action filed against him and to reflect his outside business activities with Bean Logik, Mixie, and Pension Income.

Based upon the foregoing and finding it in the public interest:

CONSENT ORDER

IT IS AGREED AND ORDERED that Respondent James Parker Billington, his agents, and employees each shall cease and desist from violating RCW 21.20.140, the securities registration section of the Securities Act of Washington.

IT IS FURTHER AGREED AND ORDERED that Respondent James Parker Billington, his agents, and employees each shall cease and desist from violating RCW 21.20.040, the securities salesperson and broker-dealer registration section of the Securities Act of Washington.

IT IS FURTHER AGREED AND ORDERED that Respondent James Parker Billington, his agents and employees each shall cease and desist from violating RCW 21.20.010, the anti-fraud section of the Securities Act of Washington.

IT IS FURTHER AGREED AND ORDERED that Respondents James Parker Billington and Forte' Investment Advisors LLC, their agents and employees each shall cease and desist from violating RCW 21.20.350, the false filing section of the Securities Act of Washington.

IT IS FURTHER AGREED AND ORDERED that Respondent James Parker Billington will cease and desist from violating WAC 460-24A-205.

IT IS FURTHER AGREED AND ORDERED that Respondent James Parker Billington's registration as an investment adviser representative is hereby revoked.

IT IS FURTHER AGREED AND ORDERED that any broker-dealer, securities salesperson, investment adviser, or investment adviser representative registration applications James Parker Billington may file in the future will be denied.

IT IS FURTHER AGREED AND ORDERED that Respondent Forte' Investment Advisors LLC's registration as an investment adviser is hereby revoked.

CONSENT ORDER

IT IS FURTHER AGREED AND ORDERED that any broker-dealer or investment adviser registration applications Forte' Investment Advisors LLC may file in the future will be denied.

IT IS FURTHER AGREED AND ORDERED that James Parker Billington shall be liable for and shall pay a fine of \$20,000.

IT IS FURTHER AGREED AND ORDERED that the payment of the \$20,000 fine described above shall be made as follows: Beginning January 2, 2019, James Parker Billington will make monthly payments of \$5,000 towards the fine for four consecutive months. Each payment will be due on the first business day following the first day of the month.

IT IS FURTHER AGREED that if James Parker Billington fails to make any monthly payment toward the fine, the remainder of the fine imposed in this Consent Order shall become immediately due and payable, and the Securities Division may seek enforcement of this Consent Order pursuant to RCW 21.20.395.

IT IS FURTHER AGREED AND ORDERED that James Parker Billington shall be liable for and shall pay investigative costs of \$5,000 prior to the entry of this Consent Order.

IT IS FURTHER AGREED that, except in an action by the Securities Division of the Washington State Department of Financial Institutions to enforce the obligations of Respondents James Parker Billington and Forte' Investment Advisors in this Consent Order, this Consent Order is not intended to be used as an admission of or evidence of any fault, omission or liability of Respondents James Parker Billington and Forte' Investment Advisors in any civil, criminal, arbitration, or administrative proceeding.

IT IS FURTHER AGREED that, for any person or entity not a party to this Consent Order, this Consent Order is not intended to limit or create any private rights or remedies against, or limit or create defenses of Respondents James Parker Billington and Forte' Investment Advisors.

IT IS FURTHER AGREED that the Securities Division has jurisdiction to enter this Consent Order.

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	IT IS FURTHER AGREED that Respondents James Parker Billington and Forte' Investment Advisor			
	LLC entered into this Consent Order freely and voluntarily and with a full understanding of its terms an			
significance.				
	IT IS FURTHER AGREED that in consideration of the foregoing, Respondents, James Parl			
Billington and Forte' Investment Advisors LLC, waive their right to a hearing and to judicial review of the				
matter pursuant to RCW 21.20.440 and Chapter 34.05 RCW.				
WILLFUL VIOLATION OF THIS ORDER IS A CRIMINAL OFFENSE.				
	Signed this 29th day of November 2018.			
	Signed by:			
	Forte' Investment Advisors LLC			
	/s/			
	James Parker Billington			
	Managing Member			
	Signed by:			
James Parker Billington, Individually				
	Junies Furker Binington, individually			
	Approved as to form by:			
Phillip Haberthur, Attorney for Respondents WSBA #38038				
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CONSENT ORDER

1	SIGNED and ENTERED this 4th day of December 2018.	
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5		William M. Beatty Securities Administrator
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7	Approved by:	Presented by:
8	Approved by:	
9	Suzanne Sarason	Jack McClellan
10	Chief of Enforcement	Financial Legal Examiner
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