1 STATE OF WASHINGTON DEPARTMENT OF FINANCIAL INSTITUTIONS 2 **SECURITIES DIVISION** 3 IN THE MATTER OF DETERMINING Order Number S-10-293-10-CO01 4 Whether there has been a violation of the Securities Act of Washington by: CONSENT ORDER 5 Chesterfield Mortgage Investors, Inc. and 6 Charles M. Chesterfield, 7 Respondents 8 **INTRODUCTION** 9 10 Pursuant to the Securities Act of Washington, chapter 21.20 RCW, the Securities 11 Division of the Department of Financial Institutions ("Securities Division") and Respondents 12 Chesterfield Mortgage Investors, Inc. and Charles M. Chesterfield do hereby enter into this 13 Consent Order in settlement of the matters alleged herein. Respondents Chesterfield Mortgage 14 Investors, Inc. and Charles M. Chesterfield neither admit nor deny the Findings of Fact and 15 16 Conclusions of Law stated below. 17 FINDINGS OF FACT 18 Respondents 19 1. Chesterfield Mortgage Investors, Inc. ("CMI") is a Washington corporation, 20 with its principal place of business located at 1420 Fifth Avenue, Suite 1850 in Seattle, 21 22 Washington. CMI has been in the business of making "hard money" loans to high-risk 23 borrowers. The loans are evidenced by a promissory note payable from a borrower to CMI 24 and secured by a deed of trust. CMI sells participation interests in these promissory notes and 25 deeds of trust to investors. CMI assigns undivided fractional interests in the deed of trust to

DEPARTMENT OF FINANCIAL INSTITUTIONS Securities Division PO Box 9033

PO Box 9033 Olympia, WA 98507-9033 360-902-8760

individual investors based upon the amount that they invest. CMI also provides loan

management and collection services and charges loan servicing fees to investors. In addition to servicing its own loans, CMI also services loans that were originated by two mortgage paper securities broker-dealers that are now out of business.

2. Charles M. Chesterfield ("Chesterfield") is the CEO, President and sole shareholder of CMI, and a signatory on CMI's bank accounts.

Registration Status

- 3. CMI had been registered as a "mortgage broker-dealer" with the Securities Division under RCW 21.20.210 and WAC chapter 460-33A to sell "mortgage paper securities" as defined in WAC 460-33A-015(4). CMI's mortgage paper securities registration (permit number 70011205) was scheduled to expire on December 1, 2010. CMI had been registered with the Securities Division as a securities broker-dealer under RCW 21.20.040. CMI's securities broker-dealer registration (permit number 10003973) was scheduled to expire on December 1, 2010.
- 4. Chesterfield had been registered with the Securities Division under RCW 21.20.040 as a securities salesperson for CMI. Chesterfield's securities salesperson registration (permit number 20004056) was scheduled to expire on December 1, 2010.

Offering of Investments

5. During 2008 and 2009, CMI offered and sold investments in the form of participation interests in various loans. CMI provided disclosure documents to investors, including a General Offering Circular that contained general information about CMI and a Specific Offering Circular that was tailored for each loan. In these materials, CMI represented to investors that their investment would be secured by a deeds of trust on a specific property or properties located in Washington.

| 6. | The loans that were being offered and sold were participation loans, with more |
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| than one inve | estor in each loan. In connection with the offer and sale of the investments in the |
| participation | loans, CMI investors signed a Participation Investment Agreement. Under the |
| Participation | Investment Agreement, CMI would manage the loans and collect payments from |
| borrowers. A | As compensation for its services, CMI charged a collection fee that was based on |
| a percentage | of the outstanding principal amount of the loan and was prorated and paid |
| monthly. | |

7. The Participation Investment Agreements also described how payments from borrowers would immediately be deposited into a separate trust account (referred to as a Collection Trust Account) that CMI would maintain for the benefit of investors. By utilizing a separate trust account, CMI would ensure that loan payments from borrowers were not commingled with other CMI funds. The Participation Investment Agreements further represented that all payments that CMI received from borrowers would be applied exclusively for the uses and purposes set forth in the Agreement and would not be applied to any other transaction.

Nature of the Violations

8. During 2009 and 2010, some of CMI's loans were paid off prior to the maturity date stated in the Specific Offering Circular. Instead of repaying all of the investors who had purchased participation interest investments in the loans, CMI made only partial repayments to selected investors and misused the remaining loan proceeds, which totaled more than one million dollars. CMI transferred funds from its Collection Trust Account for other improper purposes that were not for the benefit of the investors in the loans that were paid off. Among other things, CMI used funds from early loan payoffs to fund loans to other

CMI borrowers; to make payments for the benefit of investors in other loans; and to pay legal and property expenses associated with foreclosed property or Real Estate Owned (REO) property.

- 9. In addition, after borrowers repaid their loans, CMI reconveyed the deed of trust that secured the investors' participating interests, without authorization from the investors. These actions left CMI investors with no real property security for their investments.
- 10. In spite of the fact that the loans had been repaid, CMI continued to issue false and misleading monthly account statements to its investors. These account statements falsely indicated that some paid-off loans were still outstanding, and listed a projected loan maturity date that was no longer valid. CMI continued to make interest-only payments to investors, while not disclosing to the investors in the paid off loans that the loans had already been repaid by the borrower. When offering and selling new loans, CMI also failed to disclose to investors that CMI had misused loan payoffs from other loans.

Misuse of Funds for Specific Participation Loan Investments Loan #7036

11. CMI Loan #7036 was a \$540,000 loan that CMI sold participation interests in to approximately ten investors pursuant to a Specific Offering Circular dated August 21, 2008. The participation investments were secured by a first position deed of trust against a property in Vashon, Washington, and a first position deed of trust against a property in Seattle, Washington. In approximately January 2010, the loan was paid off early, and CMI reconveyed the deed of trust to the borrower. Nonetheless, CMI continued to send monthly

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investor account statements that failed to disclose that the loan had been repaid. CMI repaid some, but not all, of the investors in the loan.

Loan #7037

12. CMI Loan #7037 was a \$500,000 loan that CMI sold participation interests in to approximately 17 investors pursuant to a Specific Offering Circular dated August 21, 2008. The security for the loan participation investments was a \$500,000 first position deed of trust against property in Langley, Washington. In May 2010, this loan was paid off. Nevertheless, in June 2010, CMI sent monthly account statements to at least four investors that falsely indicated that the loan was "In foreclosure. Borrower has property listed for sale."

Loan #7049

13. CMI Loan #7049 was a \$175,000 loan that CMI sold participation interests in to approximately three investors pursuant to a Specific Offering Circular dated December 16, 2008. The security for the participation investments was a first position deed of trust against property located in Tahuya, Washington. In approximately January 2010, the loan was repaid, and CMI reconveyed the deed of trust to the borrower in March 2010. Through at least June 2010, CMI continued to send monthly account statements that failed to disclose the loan had been repaid, and make interest-only payments to investors.

Loan #7057

14. CMI Loan #7057 was a \$130,000 loan that CMI sold participation interests in to approximately nine investors pursuant to a Specific Offering Circular dated May 21, 2009. According to the Specific Offering Circular, the security for the participation investments was a first position deed of trust against property in Poulsbo, Washington. In approximately February 2010, the loan was paid off, and CMI reconveyed the deed of trust to the borrower.

Through at least June 2010, CMI continued to send monthly investor account statements that failed to disclose the loan had been repaid, and make interest-only payments to investors.

Loan #7075

15. CMI Loan #7075 was a \$635,000 loan that CMI sold participation interests in to approximately 26 investors pursuant to a Specific Offering Circular dated October 30, 2009. The security for the loan participation investments was a first position deed of trust against property in Bothell, Washington. In June 2010, after the loan was paid off and CMI reconveyed the deed of trust to the borrower, CMI sent monthly investor account statements that failed to disclose the loan had been repaid and continued to make interest-only payments to investors.

Based on the above Findings of Fact, the following Conclusions of Law are made:

CONCLUSIONS OF LAW

- 1. As set forth above in the Findings of Fact, the offer or sale of the notes, investments in notes and deeds of trust, and mortgage paper securities described above constitutes the offer or sale of a security as defined in RCW 21.20.005(10) and (12), whether in the form of a note, an investment contract, an evidence of indebtedness or mortgage paper securities.
- 2. As set forth above in the Findings of Fact, Respondents Chesterfield Mortgage Investors, Inc. and Charles M. Chesterfield have each made untrue statements of material fact or omitted to state material facts necessary in order to make the statements made, in the light of the circumstances under which they are made, not misleading, in violation of RCW 21.20.010(2), the anti-fraud section of the Securities Act of Washington. As set forth above in the Findings of Fact, Chesterfield Mortgage Investors, Inc. and Charles M. Chesterfield

have also each engaged in an act, practice, or course of business which operates or would operate as a fraud or deceit upon investors, in violation of RCW 21.20.010(3). Such conduct constitutes grounds for an order suspending and denying or revoking securities broker-dealer and securities salesperson registration under RCW 21.20.110(1)(b).

- 3. As set forth above in the Findings of Fact, Chesterfield Mortgage Investors, Inc. and Charles M. Chesterfield have each commingled investor funds with the assets of CMI, which violates the rule set forth in WAC 460-33A-065 and is a basis for suspending or revoking a securities broker-dealer registration and a securities salesperson registration pursuant to RCW 21.20.110(1)(b).
- 4. As set forth above in the Findings of Fact, Chesterfield Mortgage Investors, Inc. and Charles M. Chesterfield have each failed to keep separately all proceeds of sales involving real property securing a loan funded by sales of mortgage paper, which violates the rule set forth in WAC 460-33A-065 and is a basis for suspending or revoking a securities broker-dealer registration and a securities salesperson registration pursuant to RCW 21.20.110(1)(b).
- 5. As set forth above in the Findings of Fact, Chesterfield Mortgage Investors, Inc. and Charles M. Chesterfield have each committed dishonest or unethical practices in the securities business, which violates the rules set forth in WAC 460-21B-060 and WAC 460-22B-090 and is a basis for suspending or revoking a securities broker-dealer registration and a securities salesperson registration pursuant to RCW 21.20.110(1)(g).

CONSENT ORDER

Based on the foregoing and finding it in the public interest:

360-902-8760

IT IS AGREED AND ORDERED that Respondents Chesterfield Mortgage Investors, Inc. and Charles M. Chesterfield, and their agents and employees, shall each cease and desist from violating RCW 21.20.010, the anti-fraud section of the Securities Act of Washington.

IT IS FURTHER AGREED AND ORDERED that Respondent Chesterfield Mortgage Investors, Inc.'s securities broker-dealer registration is permanently revoked on the date of entry of this Consent Order.

IT IS FURTHER AGREED AND ORDERED that Respondent Chesterfield Mortgage Investors, Inc. shall not make application for nor be granted a securities broker-dealer license from the date of entry of this Consent Order.

IT IS FURTHER AGREED AND ORDERED that Charles M. Chesterfield's securities salesperson registration is hereby revoked on the date of entry of this Consent Order.

IT IS FURTHER AGREED AND ORDERED that Respondent Charles M. Chesterfield shall not make application for nor be granted a securities salesperson registration for ten (10) years from the date of entry of this Consent Order. After a period of ten years from the date of entry of this Consent Order, Respondent Charles M. Chesterfield may apply for reinstatement of his securities salesperson registration under the condition that his sponsoring broker-dealer shall provide the Securities Division with written acknowledgement that Charles M. Chesterfield is not and will not be a signatory on, or otherwise be in control of any financial accounts that contain funds that are held for the benefit of investors.

IT IS FURTHER AGREED that Charles M. Chesterfield shall cooperate fully and promptly with the Receiver appointed for Chesterfield Mortgage Investors, Inc. and with the Securities Division of the Washington State Department of Financial Institutions, shall make himself available to fully and truthfully answer questions and respond to any reasonable

| 1 | requests for information, and shall promptly provide any relevant documents in his possession, |
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| 2 | except to the extent that he may claim a valid legal privilege and except that he shall not be |
| 3 | required to make out of pocket expenditures to facilitate such cooperation except for minor |
| 4 5 | incidental expenses, including but not limited to, travel expenses of less than 150 miles, |
| 6 | postage, copying costs or other similar minor expenses and such cooperation shall not interfere |
| 7 | with Mr. Chesterfield's ability to earn a living and such cooperation shall not unreasonably |
| 8 | interfere with his ability to earn a living in a manner that does not violate this Consent Order. |
| 9 | IT IS FURTHER AGREED that Respondents Chesterfield Mortgage Investors, Inc. and |
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| 11 | Charles M. Chesterfield hereby enter into this Consent Order freely and voluntarily and with a |
| 12 | full understanding of its terms and significance. |
| 13 | IT IS FURTHER AGREED that the Securities Division has jurisdiction to enter this |
| 14 | Order. |
| 15 | IT IS FURTHER AGREED that, in consideration of the foregoing, Respondents |
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| 17 | Chesterfield Mortgage Investors, Inc. and Charles M. Chesterfield, each waive their rights to a |
| 18 | hearing in this matter and to judicial review of this matter pursuant to RCW 21.20.440 and |
| 19 | chapter 34.05 RCW. |
| 20 | WILLFUL VIOLATION OF THIS ORDER IS A CRIMINAL OFFENSE |
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| 22 | SIGNED this _29 day of _Sept, 2010 |
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| 24 | Signed by: |
| 25 | Chesterfield Mortgage Investors, Inc. |
| | By/s/ |
| | Charles M. Chesterfield, President and CEO |
| | DEPARTMENT OF FINANCIAL INSTITUTION |

| Approved by: | |
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| /s/ Robert N. Amkraut | |
| Attorney for Respondent Chesterfield Mortgage | Investors, Inc. |
| WSBA #27412 | |
| Signed by: | |
| Signed by. | |
| /s/_ | |
| /s/ Charles M. Chesterfield, individually | |
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| Approved by: | |
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| Attorney for Respondent Charles M. Chesterfield WSBA # | d |
| SIGNED AND ENTERED this <u>29th</u> | day of, 2010 |
| | Millian Meanty |
| | WILLIAM M. BEATTY |
| | Securities Administrator |
| Approved by: | Presented by: |
| | Janet Do |
| An Elm | |
| Suzanne E. Sarason | Janet So |
| Chief of Enforcement | Enforcement Attorney |
| Reviewed by: | |
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CONSENT ORDER

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CONSENT ORDER