STATE OF WASHINGTON DEPARTMENT OF FINANCIAL INSTITUTIONS **SECURITIES DIVISION**

2

1

3

4

5

6

7 8

9

10

11 12

13

15

14

16 17

18

19

21

20

22 23

24

25

26

27

IN THE MATTER OF DETERMINING Whether there has been a violation of the Securities Act of the State of Washington by:

> Dorothy Of Oz, LLC; Alpine Pictures, Inc.; Neil Kaufman; Michael Bergh; Randy Lacey; Michael Luther; Walter Price: Shawn Syre

> > Respondents.

Order Number S-09-356-10-FO01

ENTRY OF FINDINGS OF FACT AND CONCLUSIONS OF LAW AND FINAL ORDER TO CEASE AND DESIST AS TO RANDY LACEY, WALTER PRICE, AND SHAWN SYRE

THE STATE OF WASHINGTON TO: Randy Lacey;

> Walter Price: Shawn Syre

On May 11, 2010, the Securities Administrator of the State of Washington issued Statement of Charges and Notice of Intent to Enter Order to Cease and Desist, to Charge Costs and to Impose Fines S-09-356-S-SC01, hereinafter referred to as "Statement of Charges, against Respondents Randy Lacey, Walter Price and Shawn Syre. The Statement of Charges, together with a Notice of Opportunity to Defend and Opportunity for Hearing, hereinafter referred to as "Notice of Opportunity for Hearing" and an Application for Adjudicative Hearing, hereinafter referred to as "Application for Hearing", was served on Randy Lacey and Walter Price on May 18, 2010, and on Shawn Syre on May 26, 2010.

The Notice of Opportunity for Hearing advised that a written application for an administrative hearing on the Statement of Charges must be received within twenty days from the date of receipt of the notice. Respondents Walter Price and Shawn Syre each failed to request an administrative hearing within twenty days

1

ENTRY OF FINDINGS OF FACT AND CONCLUSIONS OF LAW AND FINAL ORDER TO CEASE AND DESIST AS TO RANDY LACEY, WALTER PRICE, AND SHAWN SYRE

DEPARTMENT OF FINANCIAL INSTITUTIONS **Securities Division** PO Box 9033 Olympia, WA 98507-9033 360-902-8760 of receipt of the Statement of Charges and Notice of Opportunity for Hearing, either on the Application for Hearing provided or otherwise. Respondent Randy Lacey waived the right to a hearing in this matter, and, in lieu thereof, submitted a written statement for the Security Administrator's consideration. Having considered that statement, the Securities Administrator finds no grounds to amend the Statement of Charges as to Randy Lacey.

Therefore, the Securities Administrator adopts as final as to Randy Lacey, Walter Price, and Shawn Syre the Findings of Facts and Conclusions of Law as set forth in the Statement of Charges and enters a final order against Randy Lacey, Walter Price, and Shawn Syre to cease and desist. The Securities Administrator finds as follows:

FINDINGS OF FACT

Respondents

- 1. Dorothy of Oz, LLC (Dorothy) is a California limited liability company doing business as Box Office Productions III. Dorothy's principal place of business is 3033 North Avon Street, Burbank, CA 91504. For much of the period relevant to this Statement of Charges, Dorothy's principal place of business was 3500 West Magnolia Boulevard, Burbank, CA 91505.
- 2. Alpine Pictures, Inc. (Alpine) is a California corporation. Alpine's principal place of business is 3500 West Olive Avenue, Suite 300, Burbank, CA 91505. For much of the period relevant to this Statement of Charges, Alpine's principal place of business was 3033 North Avon Street, Burbank, CA 91504. Alpine produces and distributes films financed by Dorothy.
 - 3. Neil Kaufman (Kaufman) is the managing member and a salesperson of Dorothy.
 - 4. Michael Bergh is a salesperson of Dorothy.

ENTRY OF FINDINGS OF FACT AND CONCLUSIONS OF LAW AND FINAL ORDER TO CEASE AND DESIST AS TO RANDY LACEY, WALTER PRICE, AND SHAWN SYRE

DEPARTMENT OF FINANCIAL INSTITUTIONS Securities Division PO Box 9033 Olympia, WA 98507-9033 360-902-8760

- 5. Randy Lacey is a salesperson of Dorothy.
- 6. Michael Luther is a salesperson of Dorothy.
- 7. Walter Price is a salesperson of Dorothy.
- 8. Shawn Syre is a salesperson of Dorothy. Syre is an "associate producer" with Alpine.

Nature of the Offering

- 9. In or around August of 2006, Dorothy began an offering of its limited liability company interests in an effort to raise \$20,000,000 to fund the production of an animated motion picture entitled *Dorothy of Oz* and based upon a book by Roger S. Baum. Dorothy retained the right to use investors' funds to fund a project other than *Dorothy of Oz* if Dorothy determined that it was in its best interests to do so. *Dorothy of Oz* is anticipated to be released in 2011.
- 10. In or around July of 2009, Dorothy expanded its offering to \$24,000,000 after selling \$17,789,665 of its interests.
- 11. Dorothy has offered or sold its interests in at least the following states: Alabama, California, Pennsylvania, Texas, and Washington.
- 12. Between October of 2006 and March of 2010, Dorothy offered and sold at least \$736,390 worth of interests in Dorothy to at least thirty one Washington residents.
- 13. The interests offered and sold to Washington residents were valued at \$1 each. Dorothy's Private Placement Memorandum (PPM) provided a minimum subscription of 20,000 interests. However, at least ten Washington investors purchased smaller amounts of interests.
- 14. According to Dorothy's PPM, sales of interests in Dorothy were limited to investors who qualified as "accredited investors" as that term is defined in Rule 501(a) of Regulation D. However,

ENTRY OF FINDINGS OF FACT AND CONCLUSIONS OF LAW AND FINAL ORDER TO CEASE AND DESIST AS TO RANDY LACEY, WALTER PRICE, AND SHAWN SYRE DEPARTMENT OF FINANCIAL INSTITUTIONS
Securities Division
PO Box 9033
Olympia, WA 98507-9033
360-902-8760

Dorothy has sold its interests to Washington residents who did not qualify as accredited investors at the time of investment. Moreover, many of these non-accredited investors were not sophisticated under Rule 506(b)(2)(ii) of Regulation D as they had minimal investment experience when they invested in Dorothy and had never made investments similar to their investments in Dorothy.

- 15. Under the terms of Dorothy's PPM, twenty two percent of the offering's gross proceeds were to be retained by Kaufman as a "management fee." Expenses related to Dorothy's offering were to be borne by Kaufman, not by Dorothy. The PPM does not address whether Kaufman may use his management fee to pay expenses related to Dorothy's offering. The remaining seventy eight percent of the offering's gross proceeds were to be used to co-finance the film's production by payment to Alpine of costs incurred by Alpine in connection with the film's production.
- After payment of certain costs, Dorothy was to receive from Alpine 120% of all amounts 16. paid to Alpine to fund production. Dorothy was also to receive fifty percent of "additional revenues" derived from the film by Alpine and/or any film sales agent or distributor. These "additional revenues" include anticipated royalties from licensing. Ninety nine percent of these profits due to Dorothy were to be allocated to investors in proportion to their investment in Dorothy. The remaining one percent was to be allocated to Kaufman.
- 17. Dorothy solicited sales of interests through unsolicited phone calls to Washington residents with whom a pre-existing relationship did not exist ("cold calls"). Representatives of both Dorothy and Alpine made cold calls. Kaufman cold called at least three Washington residents to solicit investment in Dorothy. Michael Bergh, Randy Lacey, Michael Luther, Walter Price and Shawn Syre each cold called at least one Washington resident to solicit investment in Dorothy.

4

23

24

25

26

27

AND SHAWN SYRE

ENTRY OF FINDINGS OF FACT AND CONCLUSIONS OF LAW AND FINAL ORDER TO CEASE AND DESIST AS TO RANDY LACEY, WALTER PRICE,

- 18. The solicitation process varied after the initial cold call. Some Washington investors received information and advertising packets and offering materials prior to agreeing to invest in Dorothy. These packets included descriptions of the intended film and the book upon which the film is based, information about key persons working on the project, and profit projections. These packets also included information about the prior box office success of certain animated films and the revenue generated by rentals and sales of DVDs of animated films.
- 19. Other Washington investors did not receive any material until they had agreed to invest in Dorothy, after which they received a copy of Dorothy's PPM. Some Washington investors had multiple phone conversations with Dorothy's representatives prior to investing.
- 20. Washington residents invested by submitting personal or cashier's checks to Dorothy, by wire transfer, and by purchases through their Individual Retirement Accounts (IRAs) at Sterling Trust Company.

Internet Offers

- 21. Dorothy maintained the website, www.dorothyofozthemovie.com (website). For a material portion of the offering, pages on the website concerning investing in Dorothy were available to the general public. Potential investors were able to view a page on the website from which they could print a copy of Dorothy's subscription agreement.
- 22. Potential investors could view a page on the website that included instructions on how to invest in Dorothy. The website advised potential investors that they could invest by personal or cashier's check, or by "simply utilizing [the potential investor's] existing IRA or 401k without penalty."

Summary Order to Cease and Desist against Dorothy. The PSC found that Dorothy had violated the

On or around May 30, 2007, the Pennsylvania Securities Commission (PSC) issued a

23.

AND SHAWN SYRE

entry of findings of fact and conclusions of Law and final order to cease and desist as to randy lacey, walter price,

DEPARTMENT OF FINANCIAL INSTITUTIONS
Securities Division
PO Box 9033
Olympia, WA 98507-9033
360-902-8760

securities registration provisions of the Pennsylvania Securities Act of 1972. On or around April 15, 2008, the PSC and Dorothy settled this matter. Dorothy agreed to be barred from offering or selling securities in Pennsylvania for one year from the date of the settlement and for one additional year if Dorothy did not retain securities counsel who would either register Dorothy's securities with the PSC or provide an opinion stating that Dorothy's securities were exempt from registration with the PSC. Dorothy further agreed to pay the PSC's investigative and legal costs.

24. On February 9, 2009, the Texas State Securities Board (TSSB) entered an Agreed Cease and

24. On February 9, 2009, the Texas State Securities Board (TSSB) entered an Agreed Cease and Desist Order and Order Assessing Administrative Fine against Dorothy and Kaufman. The TSSB found that Dorothy and Kaufman had violated the Texas Securities Act's securities registration, securities salespersons registration, and anti-fraud provisions.

- 25. On October 26, 2009, the Alabama Securities Commission (ASC) entered a Cease and Desist Order against Dorothy and Walter Price. The ASC found that Dorothy and Price had violated the Alabama Securities Act's securities registration and securities salesperson registration provisions. On December 11, 2009, the ASC issued a Final Order against Dorothy and Price after they failed to respond to the Cease and Desist Order.
- 26. On or around November 23, 2009, the California Department of Corporations (CDC) entered a Desist and Refrain Order against Dorothy and Kaufman. The CDC found that Dorothy and Kaufman had violated the California Corporations Code's securities registration and anti-fraud provisions.

Enforcement Actions by other Jurisdictions against Alpine

- 27. In 1999, the California Department of Corporations obtained a permanent injunction against Alpine for violations of the California Corporations Code's securities registration and anti-fraud provisions.
- 28. The securities regulators of Delaware, Indiana, and Michigan have each entered cease and desist orders against Alpine. These regulators found that Alpine had violated each state's securities registration provisions.
- 29. In 1999, the Australian Securities and Investments Commission obtained court orders restraining a representative of Alpine from offering securities in Australia. The representative had been cold calling Australians to solicit investments.

Misrepresentations and Omissions

- 30. At least one Washington investor received profit projections forecasting a minimum return on investment of 162%. This investor also received materials featuring the covers of DVDs of highly successful animated films such as *Toy Story*, *Finding Nemo*, and *The Incredibles*, and headed "Dorothy of Oz Box Office Productions III LLC. presents..." These materials did not include or refer to any disclaimer about the projections' accuracy. The materials did not provide a reasonable basis for such projections or comparisons or include the assumptions on which the projections and comparisons were made.
- 31. At least one Washington investor received an email from Shawn Syre prior to investing. The e-mail stated that "digital animation" had been the top performing genre in the film industry, "averaging over \$280 million across the board," and that DVDs of digitally animated films had been "top sellers" among DVDs for the preceding five years. The email also stated that investing in Dorothy provided

ENTRY OF FINDINGS OF FACT AND CONCLUSIONS OF LAW AND FINAL ORDER TO CEASE AND DESIST AS TO RANDY LACEY, WALTER PRICE, AND SHAWN SYRE

DEPARTMENT OF FINANCIAL INSTITUTIONS Securities Division PO Box 9033 Olympia, WA 98507-9033 360-902-8760

"unlimited upside potential" and "quarterly distributions in perpetuity." The e-mail did not include any disclaimer about the accuracy of these projections, provide a reasonable basis for the projections, explain that there were no assurances that *Dorothy of Oz* would perform as well as the films referenced in the e-mail, or explain that most of the animated films referenced in the email were produced and distributed by major film studios with resources considerably greater than those available to Dorothy, such as the Disney Company and DreamWorks.

- 32. In the e-mail described in paragraph thirty one of the Findings of Fact, Syre also stated that investments in Dorothy were "100% Tax Deductible" under the Independent Film Small Business Job Creation Act of 2004 (Act). The e-mail did not list or refer to the requirements that a film production must meet for its investors to claim the tax deduction afforded by the Act and codified at 26 USC 181. The e-mail also did not discuss the risk that *Dorothy of Oz* might not qualify as an eligible film production under 26 USC 181 and that investors therefore might not be able to write off their investments in Dorothy.
- 33. A page on Dorothy's website headed "Top 10 Animation Films" listed ten animated films, each of which earned at least \$403,476,931 worldwide. The page indicated that Dorothy's "creative team" had been involved in "7 of these top 10 animated films." This page did not explain how members of Dorothy's creative team had been involved in the seven successful films, nor did it explain that there was no assurance that *Dorothy of Oz* would be similarly successful.
- 34. A page on Dorothy's website headed "Marketing & Merchandising" featured information about retail sales figures achieved by the Disney Company. The page explained that, in 2007, Disney and its licensees were likely to earn \$13 billion in retail sales. The page further explained that a "top-selling franchise" can easily earn \$100 million in licensing deals and that the *Star Wars* films had earned \$9 billion

from merchandising. The page did not explain that there was no assurance that *Dorothy of Oz* would have similar success in merchandising.

- 35. Respondents failed to disclose the enforcement actions taken against Dorothy and others described in paragraphs twenty three, twenty five, and twenty six of the Findings of Fact. Each of these enforcement actions was not disclosed to at least one investor prior to his or her investment in Dorothy.
- 36. Respondents failed to disclose the enforcement actions taken against Alpine described in paragraphs twenty seven through twenty nine of the Findings of Fact to at least two investors prior to their investments in Dorothy.

Registration Status

- 37. On November 14, 2006, the Securities Division received a Notice of Exempt Offering of Securities filed on behalf of Dorothy pursuant to Section 18(b)(4)(D) of the Securities Act of 1933 and WAC 460-44A-506. Pursuant to WAC 406-44A-506, Respondents were required to comply with the conditions of Regulation D.
- 38. Alpine Pictures is not currently registered as a broker-dealer in the State of Washington and has not previously been so registered.
- 39. Neil Kaufman, Michael Bergh, Randy Lacey, Michael Luther, Walter Price and Shawn Syre are not currently registered as securities salespersons or broker-dealers in the State of Washington and have not previously been so registered.

CONCLUSIONS OF LAW

Based on the Findings of Fact, the following Conclusions of Law are made:

23

27

22

24 ENTRY OF FINDINGS OF FACT AND CONCLUSIONS OF LAW AND FINAL ORDER TO CEASE AND 25

DESIST AS TO RANDY LACEY, WALTER PRICE, AND SHAWN SYRE

26

9

DEPARTMENT OF FINANCIAL INSTITUTIONS **Securities Division** PO Box 9033 Olympia, WA 98507-9033 360-902-8760

- 1. The offer or sale of limited liability company interests in Dorothy of Oz, LLC in the State of Washington described above constitutes the offer or sale of a security as defined at RCW 21.20.005(10) and (12).
- 2. The unsolicited phone calls and website described above violate the prohibition of general solicitation and general advertising of Regulation D, Rule 502(c). Therefore, Respondents failed to meet the requirements to claim the exemption available under Rule 506 of the Securities Act of 1933 and WAC 460-44A-506.
- 3. The offer or sale of said securities are in violation of RCW 21.20.140 because no registration for such offer or sale is on file with the Securities Administrator and no valid claim of exemption under WAC 460-44A-506 exists.
- 4. Alpine has violated RCW 21.20.040 by offering or selling said securities while not registered as a broker-dealer in the State of Washington.
- 5. Neil Kaufman, Michael Bergh, Randy Lacey, Michael Luther, Walter Price and Shawn Syre have violated RCW 21.20.040 by offering or selling said securities while not registered as securities salespersons or broker-dealers in the State of Washington.
- 6. Respondents violated RCW 21.20.010 because, as set forth paragraphs thirty through thirty six of the Findings of Fact, Respondents, in connection with the offer or sale of securities, made misstatements of material facts or omitted to state material facts necessary in order to make the statements made, in light of the circumstances under which they were made, not misleading.

FINAL ORDER

It is hereby ORDERED that Randy Lacey; Walter Price; Shawn Syre, their agents, and employees each cease and desist from violation of RCW 21.20.140, the securities registration section of the Securities Act.

It is further ORDERED that Randy Lacey, Walter Price, Shawn Syre, their agents, and employees each cease and desist from violation of RCW 21.20.010, the anti-fraud section of the Securities Act of Washington.

It is further ORDERED that Randy Lacey; Walter Price; Shawn Syre, their agents, and employees each cease and desist from violation of RCW 21.20.040, the broker-dealer and securities salesperson registration section of the Securities Act.

AUTHORITY AND PROCEDURE

This Final Order is entered pursuant to the provisions of RCW 21.20.110 and 21.20.390, and is subject to the provisions of RCW 21.20.120 and Chapter 34.05 RCW. Respondents have the right to petition the superior court for judicial review of this agency action under the provisions of chapter 34.05 RCW. For the requirements for filing a Petition for Judicial Review, see RCW 34.50.510 and sections following.

WILLFUL VIOLATION OF THIS ORDER IS A CRIMINAL OFFENSE.

ENTRY OF FINDINGS OF FACT AND CONCLUSIONS OF LAW AND FINAL ORDER TO CEASE AND DESIST AS TO RANDY LACEY, WALTER PRICE, AND SHAWN SYRE DEPARTMENT OF FINANCIAL INSTITUTIONS
Securities Division
PO Box 9033
Olympia, WA 98507-9033

Olympia, WA 98507-9033 360-902-8760

DATED AND Entered this 7th day of July 2010.

An Elm

Suzanne Sarason Chief of Enforcement

Presented by:

Edward R. Thunen

Financial Legal Examiner

Fduar Rhunen