## STATE OF WASHINGTON **DEPARTMENT OF FINANCIAL INSTITUTIONS SECURITIES DIVISION**

IN THE MATTER OF DETERMINING whether there has been a violation of the Securities Act of Washington by:

Order Number S-09-154-10-SC01

William Spencer Howard III; Raymond Francis Purdon,

STATEMENT OF CHARGES AND NOTICE OF INTENT TO ENTER ORDER TO CEASE AND DESIST, DENY FUTURE REGISTRATIONS, IMPOSE FINES, AND **RECOVER COSTS** 

Respondents.

THE STATE OF WASHINGTON TO:

William Spencer Howard III (CRD # 840681) Raymond Francis Purdon (CRD # 2141272)

# STATEMENT OF CHARGES

Please take notice that the Securities Administrator of the State of Washington has reason to believe that Respondents William Spencer Howard III and Raymond Francis Purdon have each violated the Securities Act of Washington and have engaged in dishonest or unethical practices in the securities business. The Securities Administrator believes this justifies the entry of an order against each to cease and desist from such violations pursuant to RCW 21.20.390, to deny future securities registration applications pursuant to RCW 21.20.110(1), and to impose fines and recover costs.

1

21

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

22

23

24

STATEMENT OF CHARGES AND NOTICE OF INTENT TO ENTER ORDER TO CEASE AND DESIST, DENY FUTURE REGISTRATIONS, IMPOSE FINES, AND RECOVER COSTS

DEPARTMENT OF FINANCIAL INSTITUTIONS Securities Division PO Box 9033 Olympia, WA 98507-9033 360-902-8760

## TENTATIVE FINDINGS OF FACT

## Respondents

1. William Spencer Howard ("Howard") is an individual residing in Red Bank, New Jersey.
Since February 2011, Howard has been employed as a securities salesperson at Allied Beacon Partners,
Inc. Previously, Howard was employed by other broker-dealers including Hibbard Brown & Co., Inc.
from May 1988 to August 1994, Westfield Financial Corporation from August 1994 to November
1994, L.C. Wegard & Co., Inc. from November 1994 to December 1995, Sands Brothers & Co., Ltd.
from January 1996 to May 1999, Werbel-Roth Securities, Inc. from May 1999 to March 2002, Network
1 Financial Securities, Inc. ("Network 1 Financial Securities") from March 2002 to June 2005,
GunnAllen Financial, Inc. ("GunnAllen Financial") from June 2005 to February 2009, Andrews
Securities, LLC from March 2009 to October 2009, and American Beacon Partners, Inc. from
November 2009 to February 2011. Howard was registered with the Washington Securities Division as
a securities salesperson while employed at Sands Brothers & Co., Ltd., Werbel-Roth Securities, Inc.,
Network 1 Financial Securities, GunnAllen Financial, and Andrews Securities, LLC. He is not
currently registered with the Washington Securities Division in any capacity. Howard has a Central
Registration Depository ("CRD") number of 840681.

2. Raymond Francis Purdon ("Purdon") is an individual residing in Little Silver, New
Jersey. He was employed as a securities salesperson at GunnAllen Financial from July 2003 to
November 2006. Previously, Purdon was employed by other broker-dealers including Hibbard Brown
& Co., Inc. from April 1991 to August 1994, H.J. Meyers & Co., Inc. from August 1994 to September
1995, Josephthal & Co., Inc. from September 1995 to January 1998, and Crown Financial Group, Inc

from January 1998 to July 2003. Purdon was registered with the Washington Securities Division as a securities salesperson while employed at Hibbard Brown & Co., Inc. and H.J. Meyers & Co., Inc. He is not currently registered with the Washington Securities Division in any capacity. Purdon has a CRD number of 2141272.

## Nature of the Conduct

### Introduction

3. In 2003, a Washington resident was referred to Respondent Howard by a business acquaintance. The resident established an account with Respondent Howard, who at the time was employed with Network 1 Financial Securities in New Jersey. The resident continued as a customer of Respondent Howard after Respondent Howard transferred to GunnAllen Financial in New Jersey. The resident maintained a non-discretionary account with Respondent Howard at GunnAllen Financial from approximately June 2005 until January 2009. In approximately 2006, the resident communicated to Respondent Howard that he was looking for liquid, short-term investments for certain funds. He was planning to use at least some of the funds for a development project in the upcoming months. Respondent Howard and/or his colleague Respondent Purdon solicited the resident to invest the funds in two stock investments, as discussed below.

### Investment in ViaNet Direct, Inc.

4. In approximately January 2006, Respondent Howard recommended that the resident invest in ViaNet Direct, Inc. ("ViaNet"), a private placement offering. Respondent Howard represented that this company was engaged in the business of offering an electronic trading platform for institutional and financial entities, and that he was close to the principals of ViaNet. Respondent

IMPOSE FINES, AND RECOVER COSTS

360-902-8760

Howard told the resident that this investment was liquid and would yield a good financial return in the short-term.

- 5. In January 2006, the resident purchased \$25,000 worth of ViaNet common stock. He was not told any risks of the investment, nor was he given a prospectus or other disclosure document. He paid via a check, which was sent to Respondent Howard.
- 6. Respondents Howard and Purdon began calling the resident together via telephone to solicit additional investments in ViaNet. At the time, Respondent Purdon was employed by GunnAllen Financial and located at the same office as Respondent Howard. Respondent Purdon represented to the resident that he too was close to the principals of ViaNet.
- 7. From March through June 2006, the resident purchased an additional \$175,000 worth of ViaNet common stock. As before, he was not told any risks of the investment, nor was he given a prospectus or other disclosure document. He paid via two personal checks, one which was sent to Respondent Howard and one which was sent to Respondent Purdon. The resident completed the signature page of a subscription agreement, which he sent to Respondent Howard. Subsequently, he received a copy of the executed subscription agreement and a letter confirming his investment from the CEO and Chairman of ViaNet. The resident never received a stock certificate to evidence his investment.
- 8. The resident's investments in ViaNet were not recorded on the books and records of GunnAllen Financial. Respondents Howard and Purdon did not obtain written authorization from GunnAllen Financial prior to effecting securities transactions not recorded on the firm's books and records.

IMPOSE FINES, AND RECOVER COSTS

2

3

4 5

6

7

8

9

10

11 12

13

14

15

16

17

18

19

20

21

22

23

STATEMENT OF CHARGES AND NOTICE OF DESIST, DENY FUTURE REGISTRATIONS,

INTENT TO ENTER ORDER TO CEASE AND IMPOSE FINES, AND RECOVER COSTS

#### Investment in Knewtrino, Inc.

9. In the summer of 2006, Respondent Howard recommended that the resident invest in Knewtrino, Inc. ("Knewtrino"), a penny stock traded on the OTC Bulletin Board. Respondent Howard represented that this company offered cutting-edge mobile instant messaging and information delivery services. Respondent Howard represented to the resident that this investment would yield a 4 or 5 to 1 financial return in the short-term. The resident was not told any risks of the investment.

Based on the recommendation, the resident decided to invest in Knewtrino. From June through October 2006, the resident made several investments in Knewtrino, resulting in a total investment of \$243,504.81. All of the trade confirmations for the sales of Knewtrino to the resident are marked as "unsolicited order."

When making the first investment in Knewtrino, upon Respondent Howard's request, the 11. resident signed an "Unsolicited Trade Letter." The resident did not complete or sign Unsolicited Trade Letters for his subsequent investments in Knewtrino. However, GunnAllen Financial records show that Unsolicited Trade Letters were submitted for each additional investment the resident made in Knewtrino. It is believed that Respondent Howard completed these forms, including forging the resident's signature on the forms.

For each investment in Knewtrino, GunnAllen Financial required that a "Client Risk 12. Disclosure Form" be completed. The resident did not complete or sign any Client Risk Disclosure Forms when investing in Knewtrino. However, GunnAllen Financial records show that Client Risk Disclosure Forms were submitted for each investment the resident made in Knewtrino. It is believed

DEPARTMENT OF FINANCIAL INSTITUTIONS Securities Division PO Box 9033 Olympia, WA 98507-9033

360-902-8760

that Respondent Howard completed these forms, including forging the resident's signature on the forms.

### Respondent Howard's Offer to Return Funds

- 13. In approximately June 2007, Respondent Howard told the resident that Knewtrino had turned out to be a bad investment, and represented that he would arrange to have his investment funds returned to him in full. Similarly, in approximately March 2008, Respondent Howard told the resident that ViaNet had also turned out to be a bad investment, and represented that he would arrange to have his investment funds returned to him in full.
- 14. Contrary to the representations made to him, the resident has not had any of his investment funds returned to him. When the resident needed the investment funds for his development project, he was not able to sell his ViaNet shares and his Knewtrino shares were nearly worthless at the time. The resident had to obtain a loan in order to proceed with his development project.

## Misrepresentations and Omissions

- 15. Respondent Howard misrepresented ViaNet as a liquid investment.
- 16. Respondents Howard and Purdon failed to provide material information regarding the ViaNet investment, including, but not limited to: the general and specific risks involved, financial statements, any litigation involving the company, a full representation of the company history, and prior performance information.

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23

- Respondents Howard and Purdon failed to disclose to the resident that the ViaNet investment was not recorded on the books and records of GunnAllen Financial, nor was it authorized by the firm.
- 18. Respondent Howard failed to disclose the risks of investing in Knewtrino, and failed to provide a reasonable basis for the profit projections and limitations on the profit projections.

## **Registration Status**

- 19. Raymond Francis Purdon is not currently registered as a securities salesperson or brokerdealer in the State of Washington and was not registered during the relevant period.
- 20. William Spencer Howard III is not currently registered as a securities salesperson or broker-dealer in the State of Washington. He was registered as a securities salesperson with the State of Washington during the relevant period.

Based upon the above Tentative Findings of Fact, the following Conclusions of Law are made:

## CONCLUSIONS OF LAW

- 1. The transactions effected in stock, as described above, constitute transactions effected in securities as defined in RCW 21.20.005(12).
- 2. The offer and/or sale of said securities were made in violation of RCW 21.20.010 because, as described above, Respondents William Spencer Howard III and Raymond Francis Purdon made misrepresentations of material facts and/or omitted to state material facts necessary in order to make the statements made, in light of the circumstances in which they were made, not misleading.

7

14

15

20

21

22

23

STATEMENT OF CHARGES AND NOTICE OF INTENT TO ENTER ORDER TO CEASE AND 24 DESIST, DENY FUTURE REGISTRATIONS, IMPOSE FINES, AND RECOVER COSTS

3. The offer and/or sale of said securities were made in violation of RCW 21.20.702 and were a dishonest or unethical business practice under RCW 21.20.110(1)(g) and WAC 460-22B-090(7) because, as set forth above, Respondent William Spencer Howard III recommended the purchase of a security without reasonable grounds to believe that the recommendation was suitable. Such conduct is grounds to deny his future securities registration applications and to impose a fine pursuant to RCW 21.20.110(1).

- William Spencer Howard III and Raymond Francis Purdon failed to comply with NASD Conduct Rule 3040 by effecting securities transactions not recorded on the regular books and records of the broker-dealer which they represented. Such conduct is a dishonest or unethical practice as defined by WAC 460-22B-090(2) and WAC 460-22B-090(19), and is grounds for the denial of their future securities registration applications pursuant to RCW 21.20.110(1)(g).
- 5. William Spencer Howard III, as described above, engaged in one or more dishonest or unethical practices in the securities business, as defined by WAC 460-22B-090(18), by marking an order ticket or confirmation as unsolicited when in fact the transaction was solicited. Such practice is grounds for the denial of his future securities registration applications pursuant to RCW 21.20.110(1)(g).
- 6. William Spencer Howard III, as described above, engaged in one or more dishonest or unethical practices in the securities business, as defined by WAC 460-22B-090, by forging a customer's signature. Such practice is grounds for the denial of his future securities registration applications pursuant to RCW 21.20.110(1)(g).

2

3

5

6

7

8

9

10

11

12

1314

15

16

17

18

19

2021

22

23

24

STATEMENT OF CHARGES AND NOTICE OF INTENT TO ENTER ORDER TO CEASE AND DESIST, DENY FUTURE REGISTRATIONS, IMPOSE FINES, AND RECOVER COSTS

### NOTICE OF INTENT TO ISSUE AN ORDER TO CEASE AND DESIST

Pursuant to RCW 21.20.390(1), and based upon the above Tentative Findings of Fact and Conclusions of Law, the Securities Administrator intends to order that Respondents William Spencer Howard III and Raymond Francis Purdon shall cease and desist from violations of RCW 21.20.010, and that Respondent William Spencer Howard III shall cease and desist from violations of RCW 21.20.702.

### NOTICE OF INTENT TO DENY FUTURE REGISTRATIONS

Pursuant to RCW 21.20.110(1), and based upon the above Tentative Findings of Fact and Conclusions of Law, the Securities Administrator intends to order that any future securities registration applications of Respondents William Spencer Howard III and Raymond Francis Purdon as an investment adviser, broker-dealer, investment adviser representative, or securities salesperson shall be denied.

#### NOTICE OF INTENT TO IMPOSE FINES

Pursuant to RCW 21.20.110(1), and based upon the above Tentative Findings of Fact and Conclusions of Law, the Securities Administrator intends to order that:

- 1. Respondent William Spencer Howard III shall be liable for and pay a fine of \$25,000; and
- 2. Respondent Raymond Francis Purdon shall be liable for and pay a fine of \$10,000.

### NOTICE OF INTENT TO CHARGE COSTS

Pursuant to RCW 21.20.110(7) and RCW 21.20.390(5), and based upon the above Tentative Findings of Fact and Conclusions of Law, the Securities Administrator intends to order that Respondents William Spencer Howard III and Raymond Francis Purdon shall be liable for and shall

DEPARTMENT OF FINANCIAL INSTITUTIONS Securities Division PO Box 9033 Olympia, WA 98507-9033

360-902-8760

pay the costs, fees, and other expense	s incurred in the conduct of the investigation of this matter in an		
amount not less than \$1,000.			
$\mathbf{AU}$	THORITY AND PROCEDURE		
This Statement of Charges is	entered pursuant to the provisions of RCW 21.20.390 and RCW		
21.20.395, and is subject to the provisions of RCW 34.05. The Respondents may make a written request			
for a hearing as set forth in the NOTICE OF OPPORTUNITY TO DEFEND AND OPPORTUNITY			
FOR HEARING accompanying this S	Statement of Charges.		
If a Respondent does not reque	st a hearing, the Securities Administrator intends to adopt the above		
Tentative Findings of Fact and Con	clusions of Law as final, and as described above, enter an order		
denying the Respondent's future sec	curities registration applications, and imposing the fines and costs		
sought.			
DATED AND ENTERED this <u>1st</u>	day of March, 2011.		
D			
By:			
- Millian Beat			
William M. Danger	)		
William M. Beatty Securities Administrator			
Approved by:  Let Library	Presented by:		
on the	Bridgett Fisher		
Suzanne Sarason	Bridgett Fisher		
Chief of Enforcement	Enforcement Attorney		
STATEMENT OF CHARGES AND NOTICE O	TO DEPARTMENT OF FINANCIAL INSTITUTIONS  Securities Division		

PO Box 9033

Olympia, WA 98507-9033 360-902-8760

INTENT TO ENTER ORDER TO CEASE AND

DESIST, DENY FUTURE REGISTRATIONS, IMPOSE FINES, AND RECOVER COSTS